State

State

2017 DRAFTING REQUEST

	Bill						
	For:	Robin Vos (6	08) 266-9171	Γ	Orafter:	chanaman	
	By:			S	Secondary Drafters:	tdodge	
	Date:	11/29/2018		N	May Contact:		
	Same as LRB:	:		-	,		
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	Topic:	. 1111121111			110 244,444,445		
	Bill #4						
	Instructions:			****	Land Value of Value o		
	See attached						
	Drafting Hist	tory:					
	Vers. Dra	fted	Reviewed	Submitted	<u>Jacketed</u>	Required	
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Vers.	Drafted	Reviewed	Submitted	<u>Jacketed</u>
/?	chanaman 11/29/2018			
/P1	tdodge 11/30/2018	wjackson 11/30/2018	dwalker 11/30/2018	
/P2	tdodge 11/30/2018	wjackson 11/30/2018		

Vers.	<u>Drafted</u>	Reviewed	Submitted	Jacketed	Required
/P3			dwalker 11/30/2018		State
/1		wjackson 11/30/2018	lparisi 11/30/2018	dwalker 11/30/2018	State
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State of Misconsin 2017 - 2018 LEGISLATURE

LRB-6073/P1



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

AN ACT ...; relating to: requiring submission for Joint Committee on Finance review of certain provider payment and benefit changes under the Medical Assistance program; approval authority over reallocation or reduction of Temporary Assistance for Needy Families funds; separating a single appropriation to the Department of Workforce Development for various workforce training programs into a separate appropriation to the department for each program and making an appropriation; BadgerCare Plus childless adults demonstration project waiver requirements; requiring operation of the Wisconsin Healthcare Stability Plan in accordance with federal approval; legislative oversight of requests for waivers of federal law and pilot programs; legislative oversight over submission of Medical Assistance state plan amendments and Medical Assistance provider payments; waivers from work

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search and registration requirements for certain individuals claiming unemployment insurance benefits and granting rule-making authority.

Insert analysis TJD

Analysis by the Legislative Reference Bureau

*** ANALYSIS FROM -6000/P2 ***

This bill prohibits the Department of Health Services from implementing a change to the reimbursement rate for or making a supplemental payment to a provider under the Medical Assistance program or changing the benefits provided to a recipient of the Medical Assistance program without submitting the change or supplemental payment to the Joint Committee on Finance for review under its passive review process. DHS is only required to submit the change or supplemental payment to JCF for review if it 1) has an expected fiscal effect of greater than \$1,000,000 from all revenue sources over the 12-month period following implementation and 2) does not have explicit expenditure authority or funding in enacted legislation.

*** ANALYSIS FROM -6001/P1 ***

Under current law, the Department of Children and Families is directed to allocate in each fiscal year specific amounts of money, including federal moneys received under the Temporary Assistance for Needy Families (TANF) block grant program, for various public assistance programs (commonly known as the TANF schedule). Under current law, DCF may reallocate funds that are allocated for one purpose in the TANF schedule for any other purpose in the TANF schedule if the secretary of administration approves the reallocation. Also under current law, if the TANF moneys received from the federal government are less than the amounts appropriated for the purposes under the TANF schedule, DCF is required to create a plan for reducing the amounts of moneys allocated under the TANF schedule and to carry it out if the secretary of administration approves the plan. This bill replaces the authority of the secretary to approve a reallocation or a plan to reduce the moneys allocated under the TANF schedule with passive review by the Joint Committee on Finance.

*** ANALYSIS FROM -6004/P1 ***

This bill separates a single appropriation to the Department of Workforce Development for various workforce training programs, commonly referred to as the Fast Forward program, into a separate appropriation for each program. The bill appropriates the following amounts for each of the following programs for fiscal year 2018-19:

- 1. Career and technical education incentive grants \$3,500,000
- 2. Technical education equipment grants \$500,000
- 3. Teacher development program grants \$0
- 4. Apprenticeship programs \$225,000
- 5. Local youth apprenticeship grants \$2,233,700
- 6. Employment transit assistance grants \$464,800

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7. Youth summer jobs programs in 1st class cities (currently only the city of Milwaukee) — \$422,400

Under the bill, DWD may request that the Joint Committee on Finance transfer moneys from the Fast Forward appropriation account to the appropriation accounts for the teacher development program grants and local youth apprenticeship grants to fund those grant programs.

The bill also converts the Fast Forward appropriation from a continuing appropriation to an annual appropriation.

*** ANALYSIS FROM -6040/P2 ***

This bill requires by statute the Department of Health Services to implement the BadgerCare Reform waiver as it relates to childless adults as approved by the federal Department of Health and Human Services effective October 31, 2018. The 2015–17 and 2017–19 biennial budget acts required DHS to submit a waiver request to the federal DHHS authorizing DHS to take certain actions including imposing premiums on, requiring a health risk assessment of, and time–limiting eligibility for recipients of BadgerCare Plus under the childless adults demonstration project waiver. Effective October 31, 2018, the federal DHHS approved the BadgerCare Reform waiver amendment and extension with some modifications from the request. The bill incorporates certain provisions of the federal approval into the statutes.

Under the bill, DHS must require childless adults demonstration project recipients who are at least 19 years of age but have not attained the age of 50 to participate in, document, and report 80 hours per calendar month of community engagement activities, unless they are exempt or have a temporary exemption for good cause. Qualifying community engagement activities are specified in the bill and include working for money, goods, or services, or as a volunteer, and participating in a program such as the FoodShare employment and training program or Wisconsin Works. DHS must require a recipient, as a condition of eligibility, to complete a health risk assessment and, if the recipient's household income exceeds 50 percent of the federal poverty line, pay a monthly premium of \$8 per household with some limited exceptions. The household premium is reduced if a recipient reports on the health risk assessment that he or she is not engaging in certain behaviors that increase health risks or is actively managing certain unhealthy behaviors. DHS must disenroll a recipient for six months if the recipient does not pay the required premium or, if the recipient is not exempt, does not participate for 48 aggregate months in the community engagement activity.

DHS must charge recipients an \$8 copayment for nonemergency use of the emergency department and must comply with other requirements imposed by the federal DHHS in its waiver approval effective October 31, 2018. The requirements in the bill must end no sooner than December 31, 2023, and the bill prohibits withdrawal of the requirements and DHS from requesting withdrawal, suspension, or termination of the childless adults demonstration project requirements before that date unless the legislation has been enacted specifically allowing for withdrawal, suspension, or termination.

*** ANALYSIS FROM -6041/P2 ***



...:...

2017 Wisconsin Act 138 required the commissioner of insurance to administer a\state-based reinsurance program, the Wisconsin Healthcare Stability Plan (known as WIHSP), and allowed the commissioner to request a waiver under federal law to implement the plan. Under current law, WIHSP makes a reinsurance payment to a health insurance carrier if the claims for an individual who is enrolled in a health benefit plan with that carrier exceed a threshold amount in a benefit year. The federal DHHS approved the commissioner's waiver request under specific terms and conditions dated July 29, 2018. The bill requires the commissioner to administer WIHSP in accordance with those specific terms and conditions. The bill prohibits the commissioner from requesting modification, suspension, withdrawal, or termination of the waiver unless legislation has been enacted directing the modification, suspension, withdrawal, or termination. The bill requires the commissioner to complete and submit any reports, provide any information, and participate in any oversight activities required by the federal DHHS to implement and maintain WIHSP. The bill sets the payment parameters for WIHSP as specified by the federal approval for the 2019 benefit year and prohibits the commissioner from changing those payment parameters for the 2019 benefit year.

*** ANALYSIS FROM -6042/P2 ***

This bill generally provides for legislative oversight of requests for federal approval. The bill prohibits a state, executive branch agency from submitting a request to a federal agency for a waiver or renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to implement a pilot program or demonstration project unless legislation has been enacted specifically directing the submission of the request. For any legislation enacted on or after January 1, 2014, that requires submission of a request that has not yet been submitted, the bill requires the applicable state agency to submit an implementation plan to the Joint Committee on Finance containing an expected timeline with an expected submission date to the federal agency no later than 90 days after the state agency submits the implementation plan to JCF, for which JCF may grant up to three 90-day extensions under its passive review process, and submit its final proposed request to JCF for approval.

Once the request has been submitted to the federal agency, the bill requires the state agency to do all of the following: make biweekly contact with the federal agency to continue negotiations, submit monthly progress reports to JCF on negotiations with the federal agency including descriptions of any portions of the request that the federal agency stated will not be approved, make available on a quarterly basis a representative of the state agency for JCF briefings or hearings, and submit the proposed approval as negotiated with the federal agency to JCF for approval or disapproval before agreeing with the final federal approval. When the federal agency has approved the request in whole or in part and the request has not been fully implemented, the state agency must submit an implementation plan to JCF, submit its final implementation plan to JCF for approval, and make available on a quarterly basis a representative of the state agency for JCF briefings or hearings.

No later than nine months before the expiration of an approved waiver, pilot program, or demonstration project, the state agency must notify JCF of the

expiration date and the state agency's intent regarding renewal. If the state agency intends to renew the waiver, program, or project without substantive changes to it, the state agency is not required to comply with all of the procedures specified in the bill for renewal and instead may submit the proposed renewal request for review by JCF under its passive review process.

The chairpersons of JCF may delegate some of the committee's responsibilities under the bill to a legislative standing committee of appropriate subject matter jurisdiction under terms specified by the chairpersons. If JCF determines that the state agency has not made sufficient progress or is not acting in accordance with the enacted legislation requiring the submission of the request, JCF may reduce the agency's appropriation or expenditure authority or change the authorized level of full-time equivalent positions for the agency related to the program for which the request is required to be submitted.

*** ANALYSIS FROM -6043/P3 ***

This bill prohibits the Department of Health Services from submitting an amendment to the state's Medical Assistance plan or implementing a change to the reimbursement rate for or making a supplemental payment to a provider under the Medical Assistance program without first submitting the proposed state plan amendment, rate change, or payment to the Joint Committee on Finance. If the state plan amendment, rate change, or payment has an expected fiscal effect of less than \$1,000,000 from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment, then the proposed state plan amendment, rate change, or payment is reviewed under JCF's 14-day. passive review process. If the expected fiscal effect is \$1,000,000 or more from all revenue sources over the 12-month period, DHS may only submit the proposed state plan amendment, implement the rate change, or make the payment upon approval by JCF. DHS is not required, however, to submit a proposed rate change or supplemental payment to JCF under the bill if explicit expenditure authority or funding for the specific change or supplemental payment is included in enacted legislation.

*** ANALYSIS FROM -6058/P4 ***

Under current law, a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for unemployment benefits and to register for work. Current law provides that a claimant who is laid off is exempt from these requirements if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search and registration requirements for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period and allow an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver and require claimants for whom the requirements are not waived to provide verification of having complied with work search and registration requirements.

Ensert 6004 analysis This bill eliminates DWD's authority to establish waivers from work search and registration requirements and codifies the current waivers contained in DWD's rules. However, the bill allows DWD to modify or eliminate a waiver, or to create additional waivers, if doing so is necessary to comply with federal law or is specifically allowed under federal law. The bill also codifies the requirement that a claimant provide verification of having complied with work search and registration requirements.

For further information see the *state* fiscal estimate, which will be printed as

an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert the following amounts for the purposes indicated:

					2017-18	2018-19
3	20.445	Workforce development, dep	artmen	t of		
4	(1)	WORKFORCE DEVELOPMENT				
5	(bz)	Career and technical education				
6		incentive grants	GPR	A	-0-	3,500,000
7	(cg)	Technical education equipment				
8		grants	GPR	A	-0-	500,000
9	(dg)	Teacher development program				
10		grants	GPR	A	-0-	-0-
11	(dr)	Apprenticeship programs	GPR	A	-0-	225,000
12	(e)	Local youth apprenticeship				
13		grants	GPR	A	-0-	2,233,700

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1	(fg)	Employment transit assistance				
2		grants	GPR	A	-0-	464,800
3	(fm)	Youth summer jobs programs	GPR	A	-0-	422,400

****NOTE: Under current law, DWD must allocate not less than \$3,500,000 in each fiscal year for career and technical education incentive grants under s. 106.273 (3), stats. I used that number for the appropriation under s. 20.445 (1) (bz), as created in this bill.

****NOTE: Under current law, DWD may allocate up to \$500,000 in each fiscal year for technical education equipment grants under s. 106.275, stats. I used that number for the appropriation under s. 20.445 (1) (cg), as created in this bill.

****NOTE: The teacher development program grants under s. 106.272, stats., were created in 2017 Wisconsin Act 59, and current law does not allocate a specific dollar amount for those grants. As currently drafted, this bill appropriates \$0 for the appropriation under s. 20.445 (1) (dg), as created in this bill.

*****NOTE: Before 2015 Wisconsin Act 348 combined the appropriation for the apprenticeship completion award program under s. 106.05 (2), stats., with the Fast Forward appropriation, \$225,000 was appropriated for that program in each fiscal year. I used that number for the appropriation under s. 20.445 (1) (dr), as created in this bill.

****NOTE: Before 2015 Wisconsin Act 348 combined the appropriation for the local youth apprenticeship grants under s. 106.13 (3m), stats., with the Fast Forward appropriation, \$2,233,700 was appropriated for that program in each fiscal year. I used that number for the appropriation under s. 20.445 (1) (e), as created in this bill.

****NOTE: Before 2015 Wisconsin Act 348 combined the appropriation for the employment transit assistance grants under s. 106.26, stats., with the Fast Forward appropriation, \$464,800 was appropriated for that program in each fiscal year. I used that number for the appropriation under s. 20.445 (1) (fg), as created in this bill.

****NOTE: Before 2015 Wisconsin Act 348 combined the appropriation for the youth summer jobs program under s. 106.18, stats., with the Fast Forward appropriation, \$422,400 was appropriated for that program in each fiscal year. I used that number for the appropriation under s. 20.445 (1) (fm), as created in this bill.

****Note: All appropriations created in this bill are annual, and the bill converts the Fast Forward appropriation to an annual appropriation. Let me know if that is not consistent with your intent.

Section 2. 20.445 (1) (b) of the statutes is amended to read:

20.445 (1) (b) Workforce training; programs, grants, and services. As a continuing appropriation, the The amounts in the schedule for the local youth apprenticeship grants under s. 106.13 (3m), youth summer jobs programs under s. 106.18, employment transit assistance grants under s. 106.26, workforce training programs, grants, and services under s. 106.27 (1), (1g), (1j), and (1r), teacher development program grants under s. 106.272, career and technical education

1	incentive grants under s. 106.273 (3), technical education equipment grants under
2	s. 106.275, and apprentice programs under subch. I of ch. 106.
**	****Note: When 2015 Wisconsin Act 348 combined the DWD appropriations into s. 20.445 (1) (b), the act also expanded s. 20.445 (1) (bm) to provide a pot of money for administration costs associated with the various workforce training programs funded from the appropriation under s. 20.445 (1) (b). As currently drafted, this bill does not break apart s. 20.445 (1) (bm). Please let me know if that is not consistent with your intent.
	****Note: As a result of a cross-reference in s. 106.27 (3), stats., to s. 20.445 (1) (b), stats., removing the various workforce training programs from the appropriation under s. 20.445 (1) (b), stats., results in those removed programs not being included in the report DWD prepares under s. 106.27 (3), stats. Please let me know if that is not consistent with your intent.
3	Section 3. 20.445 (1) (bz) of the statutes is created to read:
4	20.445 (1) (bz) Career and technical education incentive grants. The amounts
5	in the schedule for the career and technical education incentive grants under s.
6	106.273 (3).
	****Note: 2017 Wisconsin Act 336 created s. 20.445 (1) (c), stats., which provides a sum sufficient appropriation for career and technical education completion awards under s. 106.273 (4), stats. As currently drafted, this bill retains s. 20.445 (1) (c), stats., as a separate appropriation. Let me know if that is not consistent with your intent.
7	Section 4. 20.445 (1) (cg) of the statutes is created to read:
8	20.445 (1) (cg) Technical education equipment grants. The amounts in the
9	schedule for the technical education equipment grants under s. 106.275.
10	SECTION 5. 20.445 (1) (dg) of the statutes is created to read:
11	20.445 (1) (dg) Teacher development program grants. The amounts in the
12	schedule for the teacher development program grants under s. 106.272.
13	Section 6. 20.445 (1) (dr) of the statutes is created to read:
14	20.445 (1) (dr) Apprenticeship programs. The amounts in the schedule for the

****Note: Under s. 20.445 (1) (d), 2013 stats., the purpose of this appropriation was limited to the apprenticeship completion award program under s. 106.05 (2), stats. The purpose was expanded in 2017 Wisconsin Act 59 to include all apprentice programs under

apprentice programs under subch. I of ch. 106.

subch. I of ch. 106. Let me know if you want to limit the appropriation to its pre-Act 59 scope.

1	SECTION 7.	20.445	(1) (e)	of the	statutes	is created	to	read:
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20.445 (1) (e) Local youth apprenticeship grants. The amounts in the schedule for local youth apprenticeship grants under s. 106.13 (3m).

Section 8. 20.445 (1) (fg) of the statutes is created to read:

20.445 (1) (fg) *Employment transit assistance grants*. The amounts in the schedule for the employment transit assistance grants under s. 106.26.

SECTION 9. 20.445 (1) (fm) of the statutes is created to read:

20.445 (1) (fm) Youth summer jobs programs. The amounts in the schedule for youth summer jobs programs in 1st class cities under s. 106.18.

Section 10. 20.940 of the statutes is created to read:

20.940 Legislative authorization and oversight of requests to federal government. (1) Definition. In this section, "state agency" means any office, department, or independent agency in the executive branch of state government, other than the Board of Regents of the University of Wisconsin System.

- (2) LEGISLATIVE AUTHORIZATION REQUIRED. A state agency may not submit a request to a federal agency for a waiver or a renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to implement a pilot program or demonstration project unless legislation has been enacted specifically directing the submission of the request for a waiver, renewal, modification, withdrawal, suspension, termination, or authorization.
- (3) LEGISLATIVE OVERSIGHT OF REQUESTS TO FEDERAL AGENCIES. If submission to a federal agency of a request for a waiver or renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to

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implement a pilot program or demonstration project is required in legislation enacted on or after January 1, 2011, the state agency that is required to submit the request shall do all of the following that apply:

- (a) When the request has not been submitted to the applicable federal agency, do all of the following:
- 1. Beginning 60 days after the enactment of the legislation requiring the request or March 1, 2019, whichever is later, submit to the joint committee on finance an implementation plan describing the state agency's plan for submitting the request including an expected timeline for submitting the request in which the submission date is no later than 90 days after submission of the implementation plan under this subdivision. If the state agency is unable to submit the request by the date specified in the implementation plan, the state agency may request from the joint committee on finance an extension not to exceed 90 days in a written submission that includes a report on the progress toward submission of the request and the reason an extension is needed. If the cochairpersons of the joint committee on finance do not notify the state agency within 14 working days after the date of the request for an extension under this subdivision that the committee has scheduled a meeting for the purpose of reviewing the extension request, the extension is considered granted. If, within 14 working days after the date of the request for an extension under this subdivision, the cochairpersons of the committee notify the state agency that the committee has scheduled a meeting for the purpose of reviewing the extension request, the state agency may consider the extension granted only upon approval by the committee. No more than 3 90-day extensions may be granted under this subdivision.

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- 2. When the state agency has finalized its proposed request before submitting the request to the federal agency, submit the proposed request to the joint committee on finance for approval by the committee. The state agency may submit the proposed request to the appropriate federal agency only upon approval by the committee. The procedures under s. 13.10 do not apply to this subdivision.
- (b) When the request has been submitted to the applicable federal agency but has not been denied or approved by that federal agency, do all of the following:
- 1. Contact no less frequently than biweekly the federal agency considering the request to continue negotiations in furtherance of approval of the request.
- 2. Beginning 30 days after the date of submission of the request to the federal agency or March 1, 2019, whichever is later, and monthly thereafter, submit to the joint committee on finance a progress report on negotiations with the federal agency toward approval of the request. The state agency shall request from the federal agency a description in writing of any portions of the request that the federal agency has stated will not be approved and reasons for not approving. The state agency shall include in its monthly report under this subdivision any written description from the federal agency regarding any portion of the request that the federal agency has stated will not be approved.
- 3. Beginning 90 days after the date of submission of the request to the federal agency, or March 1, 2019, whichever is later, and quarterly thereafter, make available to the joint committee on finance a representative of the state agency to brief the committee or provide testimony at a committee hearing at the committee's request. The state agency shall ensure that at least one representative of the state agency appearing in person before the committee has sufficient personal knowledge

of the negotiations and progress toward approval of the request to respond to inquiries and requests for information by the committee.

- 4. Before final approval of the request by the federal agency, submit the proposed approval as negotiated with the federal agency to the joint committee on finance for approval or disapproval. The joint committee on finance may approve or disapprove but may not modify the proposed approval as negotiated with the federal agency. The state agency may agree to final approval of the request only upon approval by the joint committee on finance. If the joint committee on finance disapproves, the state agency shall withdraw the request or renegotiate the request with the federal agency and resubmit the proposed approval as renegotiated to the joint committee on finance for approval or disapproval. The procedures under s. 13.10 do not apply to this subdivision.
- (c) When the request has been approved in whole or in part by the applicable federal agency but has not been fully implemented by the applicable state agency, do all of the following:
- 1. Beginning 60 days after the date of approval of any portion of the request by the applicable federal agency, or March 1, 2019, whichever is later, submit to the joint committee on finance an implementation plan for the approved portions of the request including the expected timeline for final implementation of the request in accordance with the federal agency's approval. When the state agency submits an implementation plan that it considers its final implementation plan, the state agency may not implement the approved portions of the request until the joint committee on finance approves the final implementation plan. The procedures under s. 13.10 do not apply to this subdivision.

2. Beginning 30 days after the date of submission of the implementation plan and monthly thereafter, submit to the joint committee on finance a progress report on implementation of the approved portions of the request.

- 3. Beginning 90 days after the date of approval of any portion of the request by the federal agency, and quarterly thereafter, make available to the joint committee on finance a representative of the state agency to brief the committee or provide testimony at a committee hearing at the committee's request. The state agency shall ensure that at least one representative of the state agency appearing in person before the committee has sufficient personal knowledge of the negotiations and progress toward implementation of the approval of the request to respond to inquiries and requests for information by the committee.
- (4) Requests for renewal. No later than 9 months before the expiration of an approved waiver of federal law, pilot program, or demonstration project for which no legislation has been enacted specifying that the waiver, program, or project must be suspended or terminated, the state agency shall submit a written notice to the joint committee on finance of the expiration date and the state agency's intent regarding renewal. If the state agency intends to request substantive changes to the waiver, program, or project in its request to the federal agency, the state agency shall comply with the procedures under sub. (3). If the state agency intends to renew the waiver, program, or project without substantive changes, notwithstanding sub. (3) and before submitting the renewal request to the federal agency, the state agency shall submit a proposed renewal request to the joint committee on finance. If the cochairpersons of the joint committee on finance do not notify the state agency within 14 working days after the date of the submittal of the proposed renewal request under this subsection that the committee has scheduled a meeting for the purpose

of reviewing the proposed renewal request, the state agency may submit the proposed renewal request. If, within 14 working days after the date of the submittal of the proposed renewal request under this subsection, the cochairpersons of the committee notify the state agency that the committee has scheduled a meeting for the purpose of reviewing the proposed renewal request, the state agency may submit the proposed renewal request only upon approval by the committee. After reviewing the proposed renewal request and determining any changes requested are substantive, the cochairpersons of the joint committee on finance may require the state agency to comply with any of the procedures under sub. (3). The procedures under s. 13.10 do not apply to this subsection.

- (5) Delegation to standing committee. The cochairpersons of the joint committee on finance may delegate to a standing committee of the legislature of appropriate subject matter jurisdiction any of the responsibilities of the joint committee on finance under sub. (3). The cochairpersons shall specify the terms of a delegation under this subsection and shall determine what constitutes an approval under a delegation under this subsection.
- (6) Funding or position reduction for noncompliance. If the joint committee on finance determines that the applicable state agency has not made sufficient progress in submitting the request, negotiating with the federal agency, or implementing an approved portion of a request or is not acting in accordance with the enacted legislation requiring the submission of the request, the joint committee on finance may reduce the state agency's appropriation or expenditure authority, whichever is applicable, or change the authorized level of full-time equivalent positions for the state agency related to the program for which the request is required to be submitted. The procedures under s. 13.10 do not apply to this subsection.

SECTION 11. 49.175 (2) (a) of the statutes is amended to read:

49.175 (2) (a) The department may <u>not</u> reallocate funds that are allocated under a paragraph under sub. (1) for any purpose specified in a paragraph under sub. (1) if the secretary of administration approves the reallocation <u>unless</u> the department first notifies the joint committee on finance in writing of the proposed reallocation. If the cochairpersons of the committee do not notify the department within 14 working days after the date of the department's notification that the committee has scheduled a meeting to review the proposed reallocation, the department may make the proposed reallocation. If, within 14 working days after the date of the department's notification, the cochairpersons of the committee notify the department that the committee has scheduled a meeting to review the proposed reallocation, the department may make the proposed reallocation only upon approval of the committee.

SECTION 12. 49.175 (2) (c) of the statutes is amended to read:

49.175 (2) (c) If the amounts of federal block grant moneys that are required to be credited to the appropriation accounts under s. 20.437 (2) (mc) and (md) are less than the amounts appropriated under s. 20.437 (2) (mc) and (md), the department shall submit a plan to the secretary of administration joint committee on finance for reducing the amounts of moneys allocated under sub. (1). If the secretary of administration approves the plan, the amounts of moneys required to be allocated under sub. (1) may be reduced as proposed by the department and If the cochairpersons of the committee do not notify the department within 14 working days after the date the department submits the plan that the committee has scheduled a meeting to review the proposed reduction plan, the department shall allocate the moneys as specified in the plan. If, within 14 working days after the date

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the department submits the plan, the cochairpersons of the committee notify the department that the committee has scheduled a meeting to review the proposed reduction plan, the department may allocated the moneys as specified in the plan only upon approval of the committee.

Section 13. 49.45 (2r) of the statutes is created to read:

49.45 (2r) Provider Payment; Benefit Changes. (a) The department may not implement a change to the reimbursement rate for or make a supplemental payment to a provider under the Medical Assistance program under this subchapter or implement a change to the benefits provided to a recipient of the Medical Assistance program under this subchapter without submitting the change or supplemental payment to the joint committee on finance for review under par. (b) if all of the following apply:

- 1. The change or supplemental payment has an expected fiscal effect of greater than \$1,000,000 from all revenue sources over a 12-month period following the implementation date.
- Explicit expenditure authority or funding for the specific change or supplemental payment was not included in enacted legislation.
- (b) If the cochairpersons of the joint committee on finance do not notify the department within 14 working days after the date of the submittal under par. (a) that the committee has scheduled a meeting for the purpose of reviewing the proposed change or supplemental payment, the department may implement the change or supplemental payment. If, within 14 working days after the date of the submittal by the department, the cochairpersons of the committee notify the department that the committee has scheduled a meeting for the purposes of reviewing the proposed

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change or supplemental payment, the change or supplemental payment may be implemented only upon approval by the committee.

Section 14. 49.45 (2t) of the statutes is created to read:

49.45 (2t) Submission of state plan amendments and provider payments. (a) The department may not submit a Medical Assistance state plan amendment to the federal department of health and human services or implement a change to the reimbursement rate for or make a supplemental payment to a provider under the Medical Assistance program under this subchapter when the amendment, rate change, or payment has an expected fiscal effect of less than \$1,000,000 from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment without submitting the proposed state plan amendment, rate change, or payment to the joint committee on finance for review. If the cochairpersons of the joint committee on finance do not notify the department within 14 working days after the date of the submittal under this paragraph that the committee has scheduled a meeting for the purpose of reviewing the proposed state plan amendment, rate change, or payment, the department may submit the state plan amendment, implement the rate change, or make the payment. If, within 14 working days after the date of the submittal under this paragraph by the department, the cochairpersons of the committee notify the department that the committee has scheduled a meeting for the purpose of reviewing the proposed state plan amendment, rate change, or payment, the department may submit the state plan amendment, implement the rate change, or make the payment only upon approval by the committee.

(b) The department may not submit a Medical Assistance state plan amendment to the federal department of health and human services or implement

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a change to the reimbursement rate for or make a supplemental payment to a provider under the Medical Assistance program under this subchapter when the amendment, rate change, or payment has an expected fiscal effect of \$1,000,000 or more from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment without submitting the proposed state plan amendment, rate change, or payment to the joint committee on finance for review. The department may submit the proposed state plan amendment, implement the rate change, or make the payment only upon approval by the committee of the proposed state plan amendment, rate change, or payment submitted under this paragraph.

(c) Notwithstanding pars. (a) and (b), the department is not required to submit a proposed change to a reimbursement rate for or supplemental payment to a provider under the Medical Assistance program under this subchapter to the joint committee on finance under par. (a) or (b) if explicit expenditure authority or funding for the specific change or supplemental payment is included in enacted legislation.

SECTION 15. 49.45 (23b) of the statutes is created to read:

49.45 (23b) CHILDLESS ADULTS DEMONSTRATION PROJECT REFORM WAIVER IMPLEMENTATION REQUIRED. (a) In this subsection:

- 1. "Community engagement activity" includes any of the following:
- a. Work in exchange for money, goods, or services.
- b. Unpaid work, such as volunteer work or community service.
- c. Self-employment.
- d. Participation in a work, job training, or job search program, as approved by the department, including the employment and training program under s. 49.79 (9),

1	the Wisconsin Works program under ss. 49.141 to 49.161, programs under the federal
2	workforce innovation and opportunity act, and tribal work programs.
3	2. "Exempt individual" means an individual who is any of the following:
4	a. Receiving temporary or permanent disability benefits from the federal or
5	state government or a private source.
6	b. Determined by the department to be physically or mentally unable to work.
7	c. Verified as unable to work in a statement from a social worker or other health
8	care professional.
9	d. Experiencing chronic homelessness.
10	e. Serving as primary caregiver for a person who cannot care for himself or
11	herself.
12	f. Receiving or applying for unemployment compensation and complying with
13	the work requirements for unemployment compensation.
14	g. Participating regularly in an alcohol or other drug abuse treatment or
15	rehabilitation program, except for alcoholics anonymous or narcotics anonymous but
16	including cultural interventions specific to American Indian tribes or bands.
17	h. Attending high school at least half time or enrolled in an institution of higher
18	education, including vocational programs or high school equivalency programs, at
19	least half time.
20	i. Exempt from work requirements under the food stamp program under s.
21	49.79.
22	(b) Beginning as soon as practicable after October 31, 2018, and ending no
23	sooner than December 31, 2023, the department shall do all of the following with
24	regard to the childless adults demonstration project under sub. (23):

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- 1. Require in each month persons, except exempt individuals, who are eligible to receive Medical Assistance under sub. (23) and who are at least 19 years of age but have not attained the age of 50 to participate in, document, and report 80 hours per calendar month of community engagement activities. The department, after finding good cause, may grant a temporary exemption from the requirement under this subdivision upon request of a Medical Assistance recipient.
- 2. Require persons with incomes of at least 50 percent of the poverty line to pay premiums in accordance with par. (c) as a condition of eligibility for Medical Assistance under sub. (23).
- 3. Require as a condition of eligibility for Medical Assistance under sub. (23) completion of a health risk assessment.
- 4. Charge recipients of Medical Assistance under sub. (23) an \$8 copayment for nonemergency use of the emergency department in accordance with 42 USC 13960-1 (e) (1) and 42 CFR 447.54.
- 5. Disenroll from Medical Assistance under sub. (23) for 6 months any individual who does not pay a required premium under subd. 2. and any individual who is required under subd. 1. to participate in a community engagement activity but who does not participate for 48 aggregate months in the community engagement activity.
- (c) 1. Persons who are eligible for the demonstration project under sub. (23) and who have monthly household income that exceeds 50 percent of the poverty line shall pay a monthly premium amount of \$8 per household. A person who is eligible to receive an item or service furnished by an Indian health care provider is exempt from the premium requirement under this subdivision.

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- 2. The department may disensell under par. (b) 5. a person for nonpayment of a required monthly premium only at annual eligibility redetermination after providing notice and reasonable opportunity for the person to pay. If a person who is disenselled for nonpayment of premiums pays all owed premiums or becomes exempt from payment of premiums, he or she may reenroll in Medical Assistance under sub. (23).
- 3. The department shall reduce the amount of the required household premium by up to half for a recipient of Medical Assistance under sub. (23) who does not engage in certain behaviors that increase health risks or who attests to actively managing certain unhealthy behaviors.
- (d) The department shall comply with any other requirements not specified elsewhere in this subsection that are imposed by the federal department of health and human services in its approval effective October 31, 2018.
- (e) Before December 31, 2023, the demonstration project requirements under this subsection may not be withdrawn, and the department may not request from the federal government withdrawal, suspension, or termination of the demonstration project requirements under this subsection unless legislation has been enacted specifically allowing for the withdrawal, suspension, or termination.

SECTION 16. 106.05 (2) (b) (intro.) of the statutes is amended to read:

106.05 (2) (b) (intro.) Subject to par. (c) and sub. (3), from the appropriation under s. 20.445 (1) (b) (dr), the department may provide to an apprentice described in par. (a) 1. or the apprentice's sponsor a completion award equal to 25 percent of the cost of tuition incurred by the apprentice or sponsor or \$1,000, whichever is less. If the department provides a completion award under this subsection, the department shall pay the award as follows:

SECTION 17.	106.05	(3)	(a)	of the	statutes i	s amended	to	read:
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106.05 (3) (a) If the amount of funds to be distributed under sub. (2) exceeds the amount available in the appropriation under s. 20.445 (1) (b) (dr) for completion awards under sub. (2), the department may reduce the reimbursement percentage or deny applications for completion awards that would otherwise qualify under sub. (2). In that case, the department shall determine the reimbursement percentage and eligibility on the basis of the dates on which apprentices and sponsors become eligible for completion awards.

SECTION 18. 106.13 (3m) (b) (intro.) of the statutes is amended to read:

106.13 (3m) (b) (intro.) From the appropriation under s. 20.445 (1) (b) (e), the department may award grants to applying local partnerships for the implementation and coordination of local youth apprenticeship programs. A local partnership shall include in its grant application the identity of each public agency, nonprofit organization, individual, and other person who is a participant in the local partnership, a plan to accomplish the implementation and coordination activities specified in subds. 1. to 6., and the identity of a fiscal agent who shall be is responsible for receiving, managing, and accounting for the grant moneys received under this paragraph. Subject to par. (c), a local partnership that is awarded a grant under this paragraph may use the grant moneys awarded for any of the following implementation and coordination activities:

SECTION 19. 106.18 of the statutes is amended to read:

106.18 Youth programs in 1st class cities. From the appropriation account under s. 20.445 (1) (b) (fm), the department shall implement and operate youth summer jobs programs in 1st class cities.

Section 20. 106.26 (3) (c) (intro.) of the statutes is amended to read:

T	100.20 (3) (c) (intro.) To make grants from the appropriation under s. 20.445
2	(1) (b) (fg) to eligible applicants to conduct projects or to match a federal grant
3	awarded to an eligible applicant to conduct a project. Grants by the department are
4	subject to all of the following requirements:
5	SECTION 21. 106.272 (1) of the statutes is amended to read:
6	106.272 (1) From the appropriation under s. 20.445 (1) (b) (dg), the department
7	shall award grants to the school board of a school district or to the governing body
8	of a private school, as defined under s. 115.001 (3d), or to a charter management
9	organization that has partnered with an educator preparation program approved by
10	the department of public instruction and headquartered in this state to design and
11	implement a teacher development program.
12	SECTION 22. 106.273 (3) (a) (intro.) of the statutes is amended to read:
13	106.273 (3) (a) (intro.) From the appropriation under s. 20.445 (1) (b) (bz), the
14	department shall allocate not less than \$3,500,000 in each fiscal year for incentive
15	grants to school districts under this subsection. From that allocation, the
16	department shall annually award all of the following incentive grants to school
17	<u>districts</u> :
18	SECTION 23. 106.273 (3) (b) of the statutes is amended to read:
19	106.273 (3) (b) If the amount allocated under par. (a) available in the
20	appropriation under s. 20.445 (1) (bz) in any fiscal year is insufficient to pay the full
21	amount per student under par. (a) 1m. and 2m., the department may prorate the
22	amount of the department's payments among school districts eligible for incentive
23	grants under this subsection.
24	Section 24. 106.275 (1) (a) of the statutes is amended to read:

106.275 (1) (a) From the appropriation under s. 20.445 (1) (b) (cg), t	he
department may allocate up to \$500,000 in each fiscal year for technical educati	on
equipment grants to school districts under this section. From that allocation, t	he
department may award technical education equipment grants under this section	in
the amount of not more than \$50,000 to school districts whose grant applications a	ıre
approved under sub. (2) (b).	
SECTION 25. 108.04 (2) (a) (intro.) of the statutes is amended to read:	
108.04 (2) (a) (intro.) Except as provided in par. pars. (b) and to (bd), sub. (l 6)
(am) and (b), and s. 108.062 (10) and (10m) and as otherwise expressly provided	., a
claimant is eligible for benefits as to any given week only if all of the following app	<u>ly</u> :
SECTION 26. 108.04 (2) (a) 1. of the statutes is amended to read:	
108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual T	<u>'he</u>
claimant is able to work and available for work during that week;	
SECTION 27. 108.04 (2) (a) 2. of the statutes is amended to read:	
108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, t	he
individual The claimant has registered for work as directed in the manner prescrib	<u>ed</u>
by the department; by rule.	
Section 28. 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04	(2)
(a) 3. and amended to read:	
108.04 (2) (a) 3. The individual claimant conducts a reasonable search	for
suitable work during that week, unless the search requirement is waived under p	ar.
(b) or s. 108.062 (10m) and provides verification of that search to the departme	<u>nt</u> .
The search for suitable work must include at least 4 actions per week that constitu	ıte
a reasonable search as prescribed by rule of the department. In addition, t	he
department may, by rule, require an individual a claimant to take more than	ı 4

1	reasonable work search actions in any week. The department shall require a
2	uniform number of reasonable work search actions for similar types of claimants.
3	This subdivision does not apply to an individual if the department determines that
4	the individual is currently laid off from employment with an employer but there is
5	a reasonable expectation of reemployment of the individual by that employer. In
6	determining whether the individual has a reasonable expectation of reemployment
7	by an employer, the department shall request the employer to verify the individual's
8	employment status and shall also consider other factors, including:
9	Section 29. 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
10	(b) 1. a. to c. and amended to read:
11	108.04 (2) (b) 1. a. The history of layoffs and reemployments by the employer;
12	b. Any information that the employer furnished to the individual claimant or
13	the department concerning the individual's claimant's anticipated reemployment
14	date ; and .
15	c. Whether the individual claimant has recall rights with the employer under
16	the terms of any applicable collective bargaining agreement; and.
17	Section 30. 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
18	and amended to read:
19	108.04 (2) (b) (intro.) The requirements for registration for work and search for
20	work shall be prescribed by rule of the department, and the department may by
21	general rule shall, except as provided under par. (bd), waive these requirements the
22	registration for work requirement under certain stated conditions. par. (a) 2. if any
23	of the following applies:
24	SECTION 31. 108.04 (2) (b) 1. (intro.) of the statutes is created to read:

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claimant.

1	108.04 (2) (b) 1. (intro.) The department determines that the claimant is
2	currently laid off from employment with an employer but there is a reasonable
3	expectation of reemployment of the claimant by that employer within a period of 8
4	weeks, which may be extended up to an additional 4 weeks but not to exceed a total
5	of 12 weeks. In determining whether the claimant has a reasonable expectation of
6	reemployment by an employer, the department shall request the employer to verify
7	the claimant's employment status and shall consider all of the following:
8	Section 32. 108.04 (2) (b) 2. to 6. of the statutes are created to read:
9	108.04 (2) (b) 2. The claimant has a reasonable expectation of starting
10	employment with a new employer within 4 weeks and the employer has verified the
11	anticipated starting date with the department. A waiver under this subdivision may
12	not exceed 4 weeks.
13	3. The claimant has been laid off from work and routinely obtains work through
14	a labor union referral and all of the following apply:
15	a. The union is the primary method used by workers to obtain employment in
16	the claimant's customary occupation.
17	b. The union maintains records of unemployed members and the referral
18	activities of these members, and the union allows the department to inspect those
19	records.
20	c. The union provides, upon the request of the department, any information
21	regarding a claimant's registration with the union or any referrals for employment
22	it has made to the claimant.

d. Prospective employers of the claimant seldom place orders with the public

employment office for jobs requiring occupational skills similar to those of the

1	e. The claimant is registered for work with a union and satisfies the
2	requirements of the union relating to job referral procedures, and maintains
3	membership in good standing with the union.
4	f. The union enters into an agreement with the department regarding the
5	requirements of this subdivision.
6	4. The claimant is summoned to serve as a prospective or impaneled juror.
7	5. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
8	claimant is enrolled in and satisfactorily participating in a self-employment
9	assistance program or another program established under state or federal law and
10	the program provides that claimants who participate in the program shall be waived
11	by the department from work registration requirements.
12	6. The claimant is unable to complete registration due to circumstances that
13	the department determines are beyond the claimant's control.
14	SECTION 33. 108.04 (2) (bb) of the statutes is created to read:
15	108.04 (2) (bb) The department shall, except as provided under par. (bd), waive
16	the work search requirement under par. (a) 3. if any of the following applies:
17	1. A reason specified in par (b) 1., 2., 3., or 4.
18	2. The claimant performs any work for his or her customary employer.
19	3. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
20	claimant is enrolled in and satisfactorily participating in a self-employment
21	assistance program or another program established under state or federal law and
22	the program provides that claimants who participate in the program shall be waived
23	by the department from work search requirements.
24	4. The claimant has not complied with the requirement because of an error

made by personnel of the department.

1	5. The claimant's most recent employer failed to post appropriate notice posters
2	as to claiming unemployment benefits as required by the department by rule, and
3	the claimant was not aware of the work search requirement.
4	6. The claimant has been referred for reemployment services, is participating
5	in such services, or is not participating in such services, but has good cause for failure
6	to participate. For purposes of this subdivision, a claimant has good cause if he or she
7	is unable to participate due to any of the following:
8	a. A reason specified in subd. 3. or par (b) 4.
9	b. The claimant is employed.
10	c. The claimant is attending a job interview.
11	d. Circumstances that the department determines are beyond the claimant's
12	control.
13	SECTION 34. 108.04 (2) (bd) of the statutes is created to read:
14	108.04 (2) (bd) The department may, by rule, do any of the following if doing
15	so is necessary to comply with a requirement under federal law or is specifically
16	allowed under federal law:
17	1. Modify the availability of any waiver under par. (b) or (bb).
18	2. Establish additional waivers from the requirements under par. (a) 2. and 3.
19	SECTION 35. 108.04 (2) (bm) of the statutes is amended to read:
20	108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for
21	which there is a determination that the claimant failed to conduct a reasonable
22	search for suitable comply with the registration for work and work and search
23	requirements under par. (a) 2. or 3. or failed to provide verification to the department
24	that the claimant complied with those requirements, unless the department has not

waived the search requirement those requirements under par. (b), (bb), or (bd) or s.

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108.062 (10m). If the department has paid benefits to a claimant for any such week, the department may recover the overpayment under s. 108.22.

SECTION 36. 601.83 (1) (a) of the statutes, as created by 2017 Wisconsin Act 138, is amended to read:

state-based reinsurance program known as the healthcare stability plan in accordance with the specific terms and conditions approved by the federal department of health and human services dated July 29, 2018. Before December 31, 2023, the commissioner may not request from the federal department of health and human services a modification, suspension, withdrawal, or termination of the waiver under 42 USC 18052 under which the healthcare stability plan under this subchapter operates unless legislation has been enacted specifically directing the modification, suspension, withdrawal, or termination. Before December 31, 2023, the commissioner may request renewal, without substantive change, of the waiver under 42 USC 18052 under which the health care stability plan operates unless legislation has been enacted that is contrary to such a renewal request.

SECTION 37. 601.83 (1) (b) of the statutes, as created by 2017 Wisconsin Act 138, is repealed.

SECTION 38. 601.83 (1) (g) of the statutes, as created by 2017 Wisconsin Act 138, is amended to read:

601.83 (1) (g) The commissioner may promulgate any rules necessary to implement the healthcare stability plan under this section, except that any rules promulgated under this paragraph shall seek to maximize federal funding for the healthcare stability plan and shall comply with this section and with the approval by the federal department of health and human services dated July 29, 2018. The

commissioner may promulgate rules necessary to implement this section as emergency rules under s. 227.24. Notwithstanding s. 227.24 (1) (a) and (c), (2), and (3), the commissioner is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare; the rule promulgated by the commissioner under this paragraph remains in effect until it is superseded by a subsequent emergency or permanent rule; and the commissioner is not required to provide a finding of emergency for a rule promulgated under this paragraph.

SECTION 39. 601.83 (1) (h) of the statutes, as created by 2017 Wisconsin Act 138, is amended to read:

601.83 (1) (h) In 2019 and in each subsequent year, the commissioner may expend no more than \$200,000,000 from all revenue sources for the healthcare stability plan under this section, unless the joint committee on finance under s. 13.10 has increased this amount upon request by the commissioner. The commissioner shall ensure that sufficient funds are available for the healthcare stability plan under this section to operate as described in the approval of the federal department of health and human services dated July 29, 2018.

Section 40. 601.83 (1) (i) of the statutes is created to read:

601.83 (1) (i) The commissioner shall complete and submit any reports, provide any information, and participate in any oversight activities required by the federal department of health and human services to implement and maintain the healthcare stability plan under this subchapter.

SECTION 41. 601.85 (4) of the statutes, as created by 2017 Wisconsin Act 138, is repealed.

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****Note: This provision required the commissioner to submit recommendations to the governor on any possible additional waivers and other options. Since the deadline for submitting recommendations is December 31, 2018, this draft repeals the provision on that date.

Section 42. Nonstatutory provisions.

(1) Requests for appropriation transfers. During the 2018–19 fiscal year, the department of workforce development may submit to the joint committee on finance one or more requests to transfer moneys from the appropriation account under s. 20.445 (1) (b) to the appropriation accounts under s. 20.445 (1) (dg) and (e) for the purpose of funding the grant programs under ss. 106.13 (3m) and 106.272. If the committee approves a request in whole or in part, the committee may transfer moneys without making any of the findings required under s. 13.101 (4).

SECTION 43. Nonstatutory provisions.

- (3) REQUIREMENTS FOR EXISTING CHILDLESS ADULTS MEDICAL ASSISTANCE RECIPIENTS. Notwithstanding the requirement in s. 49.45 (23b) to begin as soon as practicable after October 31, 2018, all of the following apply to the demonstration project under s. 49.45 (23) and (23b):
- (a) The 48-month eligibility period for current recipients of Medical Assistance under s. 49.45 (23) who are not participating in an activity that qualifies as a community engagement activity begins no sooner than October 31, 2019, or no sooner than the first of the month when the eligibility of a recipient has been established, if all beneficiaries who will be subject to the community engagement activity requirement have been adequately notified.
- (b) The requirement for current recipients of Medical Assistance under s. 49.45 (23) to complete a health risk assessment applies no sooner than October 31, 2019.

SECTION 44. Fiscal changes.

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SECTION 44

(1) Workforce development; workforce training appropriation decrease. In
the schedule under s. 20.005 (3) for the appropriation to the department of workforce
development under s. 20.445 (1) (b), the dollar amount for fiscal year 2018-19 is
decreased by \$7,345,900.

****Note: If you supply an amount for the schedule entry for the appropriation under s. 20.445 (1) (dg), as created in this bill, this amount must be increased by that amount. Is the amount remaining in the appropriation under s. 20.445 (1) (b), stats., sufficient for DWD to meet its statutory obligations?

Section 45. Nonstatutory provisions.

(3) Wisconsin Healthcare Stability Plan 2019 payment parameters. Notwithstanding 2017 Wisconsin Act 138, section 11 (1), for the 2019 benefit year, the commissioner of insurance shall set as payment parameters for the healthcare stability plan under subch. VII of ch. 601 an attachment point of \$50,000, a coinsurance rate of 50 percent, and a reinsurance cap of \$250,000. The commissioner of insurance may not adjust the payment parameters for the 2019 benefit year.

Section 46. Effective date.

(1) The treatment of s. 601.85 (4) takes effect on December 31, 2018.

(END)

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2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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AN ACT ...; relating to: federal government waivers and other requests for federal approval; public assistance programs; waivers from work search and registration requirements for certain unemployment insurance benefit claimants; granting rule-making authority; and making an appropriation.

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This bill generally provides for legislative oversight of requests for federal approval. The bill prohibits a state, executive branch agency from submitting a request to a federal agency for a waiver or renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to implement a pilot program or demonstration project unless legislation has been enacted specifically directing the submission of the request. For any legislation enacted on or after January 1, 2014, that requires submission of a request that has not yet been submitted, the bill requires the applicable state agency to submit an implementation plan to JCF containing an expected timeline with an expected submission date to the federal agency no later than 90 days after the state agency submits the implementation plan to JCF, for which JCF may grant up to three 90-day extensions under its passive review process, and submit its final proposed request to JCF for approval.

Once the request has been submitted to the federal agency, the bill requires the state agency to do all of the following: make biweekly contact with the federal agency to continue negotiations, submit monthly progress reports to JCF on negotiations with the federal agency including descriptions of any portions of the request that the federal agency stated will not be approved, make available on a quarterly basis a representative of the state agency for JCF briefings or hearings, and submit the proposed approval as negotiated with the federal agency to JCF for approval or disapproval before agreeing with the final federal approval. When the federal agency has approved the request in whole or in part and the request has not been fully implemented, the state agency must submit an implementation plan to JCF, submit its final implementation plan to JCF for approval, and make available on a quarterly basis a representative of the state agency for JCF briefings or hearings.

No later than nine months before the expiration of an approved waiver, pilot program, or demonstration project, the state agency must notify JCF of the expiration date and the state agency's intent regarding renewal. If the state agency intends to renew the waiver, program, or project without substantive changes to it,

the state agency is not required to comply with all of the procedures specified in the bill for renewal and instead may submit the proposed renewal request for review by JCF under its passive review process.

The chairpersons of JCF may delegate some of the committee's responsibilities under the bill to a legislative standing committee of appropriate subject matter jurisdiction under terms specified by the chairpersons. If JCF determines that the state agency has not made sufficient progress or is not acting in accordance with the enacted legislation requiring the submission of the request, JCF may reduce the agency's appropriation or expenditure authority or change the authorized level of full-time equivalent positions for the agency related to the program for which the request is required to be submitted.

2.

This bill requires by statute the Department of Health Services to implement the BadgerCare Reform waiver as it relates to childless adults as approved by the federal Department of Health and Human Services effective October 31, 2018. The 2015-17 and 2017-19 biennial budget acts required DHS to submit a waiver request to the federal DHHS authorizing DHS to take certain actions including imposing premiums on, requiring a health risk assessment of, and time-limiting eligibility for recipients of BadgerCare Plus under the childless adults demonstration project waiver. Effective October 31, 2018, the federal DHHS approved the BadgerCare Reform waiver amendment and extension with some modifications from the request. The bill incorporates certain provisions of the federal approval into the statutes.

Under the bill, DHS must require childless adults demonstration project recipients who are at least 19 years of age but have not attained the age of 50 to participate in, document, and report 80 hours per calendar month of community engagement activities, unless they are exempt or have a temporary exemption for good cause. Qualifying community engagement activities are specified in the bill and include working for money, goods, or services, or as a volunteer, and participating in a program such as the FoodShare employment and training program or Wisconsin Works. DHS must require a recipient, as a condition of eligibility, to complete a health risk assessment and, if the recipient's household income exceeds 50 percent of the federal poverty line, pay a monthly premium of \$8 per household with some limited exceptions. The household premium is reduced if a recipient reports on the health risk assessment that he or she is not engaging in certain behaviors that increase health risks or is actively managing certain unhealthy behaviors. DHS must disenroll a recipient for six months if the recipient does not pay the required premium or, if the recipient is not exempt, does not participate for 48 aggregate months in the community engagement activity.

DHS must charge recipients an \$8 copayment for nonemergency use of the emergency department and must comply with other requirements imposed by the federal DHHS in its waiver approval effective October 31, 2018. The requirements in the bill must end no sooner than December 31, 2023, and the bill prohibits withdrawal of the requirements and DHS from requesting withdrawal, suspension, or termination of the childless adults demonstration project requirements before

that date unless the legislation has been enacted specifically allowing for withdrawal, suspension, or termination.

3.

This bill incorporates the provisions of chapter DHS 38 of the Wisconsin Administrative Code into the statutes. 2015 Wisconsin Act 55, the biennial budget act for the 2015-16 legislative session, required DHS to promulgate rules to develop and implement a screening, testing, and treatment policy and then to screen and test for illegal use of a controlled substance and treat for substance abuse able-bodied adults who seek to participate in the FoodShare program's employment and training program known as FSET. DHS promulgated chapter DHS 38, Wis. Adm. Code, regarding substance abuse screening, testing, and treatment for certain department employment and training programs. The bill incorporates the specifications and requirements of that DHS rule into the statutes, requires implementation of the screening, testing, and treatment by October 1, 2019, and requires DHS to follow requirements in this bill as if the screening, testing, and treatment is an approved waiver. In summary, the provisions of the rule and the bill require an agency that is administering FSET to require able-bodied adults who are subject to a work requirement to participate in FoodShare and who seek to participate in FSET to fulfill that work requirement to undergo screening for use of a controlled substance without a prescription, testing for use of a controlled substance in certain circumstances, and treatment, if applicable, for use of the controlled substance in order to be eligible to participate in FSET.

4.

2017 Wisconsin Act 138 required the commissioner of insurance to administer a state-based reinsurance program, the Wisconsin Healthcare Stability Plan (known as WIHSP), and allowed the commissioner to request a waiver under federal law to implement the plan. Under current law, WIHSP makes a reinsurance payment to a health insurance carrier if the claims for an individual who is enrolled in a health benefit plan with that carrier exceed a threshold amount in a benefit year. The federal DHHS approved the commissioner's waiver request under specific terms and conditions dated July 29, 2018. The bill requires the commissioner to administer WIHSP in accordance with those specific terms and conditions. The bill prohibits the commissioner from requesting modification, suspension, withdrawal, or termination of the waiver unless legislation has been enacted directing the modification, suspension, withdrawal, or termination. The bill requires the commissioner to complete and submit any reports, provide any information, and participate in any oversight activities required by the federal DHHS to implement and maintain WIHSP. The bill sets the payment parameters for WIHSP as specified by the federal approval for the 2019 benefit year and prohibits the commissioner from changing those payment parameters for the 2019 benefit year.

5.

This bill prohibits DHS from submitting an amendment to the state's Medical Assistance plan or implementing a change to the reimbursement rate for or making a supplemental payment to a provider under the Medical Assistance program without first submitting the proposed state plan amendment, rate change, or

payment to JCF. If the state plan amendment, rate change, or payment has an expected fiscal effect of less than \$1,000,000 from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment, then the proposed state plan amendment, rate change, or payment is reviewed under JCF's 14-day, passive review process. If the expected fiscal effect is \$1,000,000 or more from all revenue sources over the 12-month period, DHS may submit the proposed state plan amendment, implement the rate change, or make the payment only upon approval by JCF. DHS is not required, however, to submit a proposed rate change or supplemental payment to JCF under the bill if explicit expenditure authority or funding for the specific change or supplemental payment is included in enacted legislation.

INSERT ANALYSIS TJD

INSERT 9-10

Section 1. 20.940 of the statutes is created to read:

20.940 Legislative authorization and oversight of requests to federal government. (1) Definition. In this section, "state agency" means any office, department, or independent agency in the executive branch of state government, other than the Board of Regents of the University of Wisconsin System.

- (2) Legislative authorization required. A state agency may not submit a request to a federal agency for a waiver or a renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to implement a pilot program or demonstration project unless legislation has been enacted specifically directing the submission of the request for a waiver, renewal, modification, withdrawal, suspension, termination, or authorization.
- (3) Legislative oversight of requests to federal agencies. If submission to a federal agency of a request for a waiver or renewal, modification, withdrawal, suspension, or termination of a waiver of federal law or rules or for authorization to implement a pilot program or demonstration project is required in legislation enacted on or after January 1, 2011, the state agency that is required to submit the request shall do all of the following that apply:

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- (a) When the request has not been submitted to the applicable federal agency, do all of the following:
- 1. Beginning 60 days after the enactment of the legislation requiring the request or March 1, 2019, whichever is later, submit to the joint committee on finance an implementation plan describing the state agency's plan for submitting the request including an expected timeline for submitting the request in which the submission date is no later than 90 days after submission of the implementation plan under this subdivision. If the state agency is unable to submit the request by the date specified in the implementation plan, the state agency may request from the joint committee on finance an extension not to exceed 90 days in a written submission that includes a report on the progress toward submission of the request and the reason an extension is needed. If the cochairpersons of the joint committee on finance do not notify the state agency within 14 working days after the date of the request for an extension under this subdivision that the committee has scheduled a meeting for the purpose of reviewing the extension request, the extension is considered granted. If. within 14 working days after the date of the request for an extension under this subdivision, the cochairpersons of the committee notify the state agency that the committee has scheduled a meeting for the purpose of reviewing the extension request, the state agency may consider the extension granted only upon approval by the committee. No more than 3 90-day extensions may be granted under this subdivision.
- 2. When the state agency has finalized its proposed request before submitting the request to the federal agency, submit the proposed request to the joint committee on finance for approval by the committee. The state agency may submit the proposed

- request to the appropriate federal agency only upon approval by the committee. The procedures under s. 13.10 do not apply to this subdivision.
 - (b) When the request has been submitted to the applicable federal agency but has not been denied or approved by that federal agency, do all of the following:
 - 1. Contact no less frequently than biweekly the federal agency considering the request to continue negotiations in furtherance of approval of the request.
 - 2. Beginning 30 days after the date of submission of the request to the federal agency or March 1, 2019, whichever is later, and monthly thereafter, submit to the joint committee on finance a progress report on negotiations with the federal agency toward approval of the request. The state agency shall request from the federal agency a description in writing of any portions of the request that the federal agency has stated will not be approved and reasons for not approving. The state agency shall include in its monthly report under this subdivision any written description from the federal agency regarding any portion of the request that the federal agency has stated will not be approved.
 - 3. Beginning 90 days after the date of submission of the request to the federal agency, or March 1, 2019, whichever is later, and quarterly thereafter, make available to the joint committee on finance a representative of the state agency to brief the committee or provide testimony at a committee hearing at the committee's request. The state agency shall ensure that at least one representative of the state agency appearing in person before the committee has sufficient personal knowledge of the negotiations and progress toward approval of the request to respond to inquiries and requests for information by the committee.
 - 4. Before final approval of the request by the federal agency, submit the proposed approval as negotiated with the federal agency to the joint committee on

- finance for approval or disapproval. The joint committee on finance may approve or disapprove but may not modify the proposed approval as negotiated with the federal agency. The state agency may agree to final approval of the request only upon approval by the joint committee on finance. If the joint committee on finance disapproves, the state agency shall withdraw the request or renegotiate the request with the federal agency and resubmit the proposed approval as renegotiated to the joint committee on finance for approval or disapproval. The procedures under s. 13.10 do not apply to this subdivision.
- (c) When the request has been approved in whole or in part by the applicable federal agency but has not been fully implemented by the applicable state agency, do all of the following:
- 1. Beginning 60 days after the date of approval of any portion of the request by the applicable federal agency, or March 1, 2019, whichever is later, submit to the joint committee on finance an implementation plan for the approved portions of the request including the expected timeline for final implementation of the request in accordance with the federal agency's approval. When the state agency submits an implementation plan that it considers its final implementation plan, the state agency may not implement the approved portions of the request until the joint committee on finance approves the final implementation plan. The procedures under s. 13.10 do not apply to this subdivision.
- 2. Beginning 30 days after the date of submission of the implementation plan and monthly thereafter, submit to the joint committee on finance a progress report on implementation of the approved portions of the request.
- 3. Beginning 90 days after the date of approval of any portion of the request by the federal agency, or March 1, 2019, whichever is later, and quarterly thereafter,

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make available to the joint committee on finance a representative of the state agency to brief the committee or provide testimony at a committee hearing at the committee's request. The state agency shall ensure that at least one representative of the state agency appearing in person before the committee has sufficient personal knowledge of the negotiations and progress toward implementation of the approval of the request to respond to inquiries and requests for information by the committee.

(4) REQUESTS FOR RENEWAL. No later than 9 months before the expiration of an approved waiver of federal law, pilot program, or demonstration project for which no legislation has been enacted specifying that the waiver, program, or project must be suspended or terminated, the state agency shall submit a written notice to the joint committee on finance of the expiration date and the state agency's intent regarding renewal. If the state agency intends to request substantive changes to the waiver, program, or project in its request to the federal agency, the state agency shall comply with the procedures under sub. (3). If the state agency intends to renew the waiver, program, or project without substantive changes, notwithstanding sub. (3) and before submitting the renewal request to the federal agency, the state agency shall submit a proposed renewal request to the joint committee on finance. cochairpersons of the joint committee on finance do not notify the state agency within 14 working days after the date of the submittal of the proposed renewal request under this subsection that the committee has scheduled a meeting for the purpose of reviewing the proposed renewal request, the state agency may submit the proposed renewal request. If, within 14 working days after the date of the submittal of the proposed renewal request under this subsection, the cochairpersons of the committee notify the state agency that the committee has scheduled a meeting for the purpose of reviewing the proposed renewal request, the state agency may submit

- the proposed renewal request only upon approval by the committee. After reviewing the proposed renewal request and determining any changes requested are substantive, the cochairpersons of the joint committee on finance may require the state agency to comply with any of the procedures under sub. (3). The procedures under s. 13.10 do not apply to this subsection.
- (5) Delegation to standing committee. The cochairpersons of the joint committee on finance may delegate to a standing committee of the legislature of appropriate subject matter jurisdiction any of the responsibilities of the joint committee on finance under sub. (3). The cochairpersons shall specify the terms of a delegation under this subsection and shall determine what constitutes an approval under a delegation under this subsection.
- (6) Funding or position reduction for noncompliance. If the joint committee on finance determines that the applicable state agency has not made sufficient progress in submitting the request, negotiating with the federal agency, or implementing an approved portion of a request or is not acting in accordance with the enacted legislation requiring the submission of the request, the joint committee on finance may reduce the state agency's appropriation or expenditure authority, whichever is applicable, or change the authorized level of full-time equivalent positions for the state agency related to the program for which the request is required to be submitted. The procedures under s. 13.10 do not apply to this subsection.

END INSERT 9-10

INSERT 16-5

Section 2. 49.45 (2t) of the statutes is created to read:

49.45 (2t) Submission of state plan amendments and provider payments. (a) The department may not submit a Medical Assistance state plan amendment to the

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federal department of health and human services or implement a change to the reimbursement rate for or make a supplemental payment to a provider under the Medical Assistance program under this subchapter when the amendment, rate change, or payment has an expected fiscal effect of less than \$1,000,000 from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment without submitting the proposed state plan amendment, rate change, or payment to the joint committee on finance for review. If the cochairpersons of the joint committee on finance do not notify the department within 14 working days after the date of the submittal under this paragraph that the committee has scheduled a meeting for the purpose of reviewing the proposed state plan amendment, rate change, or payment, the department may submit the state plan amendment, implement the rate change, or make the payment. If, within 14 working days after the date of the submittal under this paragraph by the department, the cochairpersons of the committee notify the department that the committee has scheduled a meeting for the purpose of reviewing the proposed state plan amendment, rate change, or payment, the department may submit the state plan amendment, implement the rate change, or make the payment only upon approval by the committee.

(b) The department may not submit a Medical Assistance state plan amendment to the federal department of health and human services or implement a change to the reimbursement rate for or make a supplemental payment to a provider under the Medical Assistance program under this subchapter when the amendment, rate change, or payment has an expected fiscal effect of \$1,000,000 or more from all revenue sources over a 12-month period following the implementation date of the amendment, rate change, or payment without submitting the proposed

1	state plan amendment, rate change, or payment to the joint committee on finance for
2	review. The department may submit the proposed state plan amendment,
3	implement the rate change, or make the payment only upon approval by the
4	committee of the proposed state plan amendment, rate change, or payment
5	submitted under this paragraph.
6	(c) Notwithstanding pars. (a) and (b), the department is not required to submit
7	a proposed change to a reimbursement rate for or supplemental payment to a
8	provider under the Medical Assistance program under this subchapter to the joint
9	committee on finance under par. (a) or (b) if explicit expenditure authority or funding
10	for the specific change or supplemental payment is included in enacted legislation.
11	Section 3. 49.45 (23b) of the statutes is created to read:
12	49.45 (23b) Childless adults demonstration project reform waiver
13	IMPLEMENTATION REQUIRED. (a) In this subsection:
14	1. "Community engagement activity" includes any of the following:
15	a. Work in exchange for money, goods, or services.
16	b. Unpaid work, such as volunteer work or community service.
17	c. Self-employment.
18	d. Participation in a work, job training, or job search program, as approved by
19	the department, including the employment and training program under s. 49.79 (9),
20	theWisconsinWorksprogramunderss.49.141to49.161, programsunderthefederal and the following the control of the cont
21	workforce innovation and opportunity act, and tribal work programs.

 $2.\,$ "Exempt individual" means an individual who is any of the following:

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- a. Receiving temporary or permanent disability benefits from the federal or state government or a private source.
 - $b. \ \ Determined \ by \ the \ department \ to \ be \ physically \ or \ mentally \ unable \ to \ work.$

1	c. Verified as unable to work in a statement from a social worker or other health
2	care professional.
3	d. Experiencing chronic homelessness.
4	e. Serving as primary caregiver for a person who cannot care for himself or
5	herself.
6	f. Receiving or applying for unemployment compensation and complying with
7	the work requirements for unemployment compensation.
8	g. Participating regularly in an alcohol or other drug abuse treatment or
9	rehabilitation program, except for alcoholics anonymous or narcotics anonymous but
10	including cultural interventions specific to American Indian tribes or bands.
11	$h.\ Attending\ high\ school\ at\ least\ half\ time\ or\ enrolled\ in\ an\ institution\ of\ higher$
12	education, including vocational programs or high school equivalency programs, at
13	least half time.
14	i. Exempt from work requirements under the food stamp program under s.
15	49.79.
16	(b) Beginning as soon as practicable after October 31, 2018, and ending no
17	sooner than December 31, 2023, the department shall do all of the following with
18	regard to the childless adults demonstration project under sub. (23):
19	1. Require in each month persons, except exempt individuals, who are eligible
20	to receive Medical Assistance under sub. (23) and who are at least 19 years of age but
21	have not attained the age of 50 to participate in, document, and report 80 hours per
22	calendar month of community engagement activities. The department, after finding
23	good cause, may grant a temporary exemption from the requirement under this

subdivision upon request of a Medical Assistance recipient.

- 2. Require persons with incomes of at least 50 percent of the poverty line to pay premiums in accordance with par. (c) as a condition of eligibility for Medical Assistance under sub. (23).
- 3. Require as a condition of eligibility for Medical Assistance under sub. (23) completion of a health risk assessment.
- 4. Charge recipients of Medical Assistance under sub. (23) an \$8 copayment for nonemergency use of the emergency department in accordance with 42 USC 13960-1 (e) (1) and 42 CFR 447.54.
- 5. Disenroll from Medical Assistance under sub. (23) for 6 months any individual who does not pay a required premium under subd. 2. and any individual who is required under subd. 1. to participate in a community engagement activity but who does not participate for 48 aggregate months in the community engagement activity.
- (c) 1. Persons who are eligible for the demonstration project under sub. (23) and who have monthly household income that exceeds 50 percent of the poverty line shall pay a monthly premium amount of \$8 per household. A person who is eligible to receive an item or service furnished by an Indian health care provider is exempt from the premium requirement under this subdivision.
- 2. The department may disenroll under par. (b) 5. a person for nonpayment of a required monthly premium only at annual eligibility redetermination after providing notice and reasonable opportunity for the person to pay. If a person who is disenrolled for nonpayment of premiums pays all owed premiums or becomes exempt from payment of premiums, he or she may reenroll in Medical Assistance under sub. (23).

1	$3. \ The department shall reduce the amount of the required household premium$
2	$by up \ to \ half for \ a \ recipient \ of \ Medical \ Assistance \ under \ sub. \ (23) \ who \ does \ not \ engage$
3	in certain behaviors that increase health risks or who attests to actively managing
4	certain unhealthy behaviors.
5	(d) The department shall comply with any other requirements not specified
6	elsewhere in this subsection that are imposed by the federal department of health
7	and human services in its approval effective October 31, 2018.
8	(e) Before December 31, 2023, the demonstration project requirements under
9	this subsection may not be withdrawn and the department may not request from the
10	federal government withdrawal, suspension, or termination of the demonstration
11	project requirements under this subsection unless legislation has been enacted
12	specifically allowing for the withdrawal, suspension, or termination.
13	$(f) \ The department shall comply with all applicable timing in and requirements$
14	of s. 20.940.
15	Section 4. 49.79 (9) (d) 1. of the statutes is repealed.
16	Section 5. 49.79 (9) (d) 2. of the statutes is renumbered 49.79 (9) (d) and
17	amended to read:
18	49.79 (9) (d) Subject to the promulgation of rules under subd. 1. s. 49.791, the
19	department shall screen and, if indicated, test and treat participants in an
20	employment and training program under this subsection who are able-bodied adults
21	for illegal use of a controlled substance without a valid prescription for the controlled
22	substance. Eligibility for an able-bodied adult to participate in an employment and

Section 6. 49.791 of the statutes is created to read:

training program under this subsection is subject to s. 49.791.

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- 49.791 Substance abuse screening, testing, and treatment for employment and training programs. (1) Definitions. In this section:
 - (a) "Able-bodied adult" has the meaning given in s. 49.79 (1) (am).
- (b) "Administering agency" means an administrative agency within the executive branch under ch. 15 or an entity that contracts with the state such as a single county consortia under s. 49.78 (1r), a multicounty consortia under s. 49.78 (1) (br), or a tribal governing body under s. 49.78 (1) (cr).
- (c) "Confirmation test" means an analytical procedure used to quantify a specific controlled substance or its metabolite in a specimen through a test that is different in scientific principle from that of the initial test procedure and capable of providing the requisite specificity, sensitivity, and quantitative accuracy to positively confirm use of a controlled substance.
 - (d) "Controlled substance" has the meaning given in s. 49.79 (1) (b).
- (e) "Employment and training program" means the food stamp employment and training program under s. 49.79 (9).
 - (f) "Food stamp program" has the meaning given in s. 49.79 (1) (c).
- (g) "Medical review officer" means a licensed medical provider who is employed by or providing services under a contract to a qualified drug testing vendor, has knowledge of substance abuse disorders and laboratory testing procedures, and has the necessary training and experience to interpret and evaluate an individual's positive test result in relation to the individual's medical history and valid prescriptions.
- (h) "Metabolite" means a chemical present in the body when a controlled substance is being broken down through natural metabolic processes that can be

detected or measured as a positive indicator that a controlled substance associated with the metabolite has been used.

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- (i) "Prescription" means a current order for a controlled substance that indicates the specific regimen and duration of the order and that is transmitted electronically or in writing by an individual authorized in this state to order the controlled substance.
- (j) "Qualified drug testing vendor" means a laboratory certified by the federal centers for medical and medicaid services under the federal Clinical Laboratory Improvement Amendments of 1988 to collect a specimen, carry out laboratory analysis of the specimen, store the specimen for a confirmation test if required, complete a confirmation test, and provide review by a medical review officer.
- (k) "Screening" means completing a questionnaire specified by the department regarding an individual's current and prior use of any controlled substance.
- (L) "Specimen" means tissue, fluid, or any other product of the human body required to be submitted by an individual for testing under this section.
- (m) "Trauma-informed" means operating under the understanding of the science of adverse childhood experiences, toxic stress, trauma, and resilience, incorporating that understanding into organizational culture, policies, programs, and practices, and adhering to trauma-informed principles such as safety, trustworthiness and transparency, peer support, collaboration and mutuality, empowerment, and cultural, historical, and gender issue recognition.
- (n) "Treatment" means any service that is conducted under clinical supervision to assist an individual through the process of recovery from controlled substance abuse, including screening, application of approved placement criteria, intake, orientation, assessment, individualized treatment planning, intervention,

- individual or group and family counseling, referral, discharge planning, after care or continuing care, record keeping, consultation with other professionals regarding treatment services, recovery and case management, crisis intervention, education, employment, and problem resolution in life skills functioning.
- (o) "Treatment program" means a program certified by the department to provide treatment for controlled substance abuse as a medically managed inpatient service, a medically monitored treatment service, a day treatment service, an outpatient treatment service, a transitional residential treatment service, or a narcotic treatment service for opiate addiction or, as approved by the department, psychosocial rehabilitation services.
- (p) "Treatment provider" means a provider of treatment for controlled substance abuse certified by the department, a provider certified under s. 440.88, or a licensed professional who meets criteria established by the department of safety and professional services.
- (2) Notice of requirement. An administering agency shall provide information in a format approved by the department to any individual who expresses interest in or is referred to participate in an employment and training program to explain the requirement for participants in certain employment and training programs to undergo screening, testing, and treatment for abuse of controlled substances.
- (3) Administering and evaluating a controlled substance abuse screening questionnaire. (a) At the time of application and at annual redetermination for eligibility in the food stamp program, an administering agency shall administer to any able-bodied adult who is subject to the work requirement under s. 49.79 (10) (a) and intends on meeting the work requirement through participation in the

employment and training program a controlled substance abuse screening questionnaire approved by the department, which may include questions related to controlled substance abuse-related criminal background and controlled substance abuse. The administering agency shall determine whether answers to the controlled substance abuse screening questionnaire indicate possible use of a controlled substance without a valid prescription by the able-bodied adult.

- (b) 1. An able-bodied adult who is administered a controlled substance abuse screening questionnaire under par. (a) shall answer all questions on the screening questionnaire, sign and date the questionnaire, and submit the questionnaire to the administering agency.
- 2. If the able-bodied adult indicates on the screening questionnaire submitted under subd. 1. the prescribed use of a controlled substance, the able-bodied adult shall provide evidence of the valid prescription to the administering agency.
- (c) An able-bodied adult who is administered a controlled substance abuse screening questionnaire under par. (a) and who fails to comply with the requirements under par. (b) is not eligible to participate in the employment and training program, and the administering agency may not refer the individual to participate in the employment and training program. An able-bodied adult who is denied eligibility for participation in the employment and training program for failure to complete the requirements under par. (b) may complete the requirements under par. (b) at any time while eligible for the food stamp program.
- (d) An able-bodied adult who completes a controlled substance abuse screening questionnaire under this subsection and whose answers to the screening questionnaire do not indicate possible abuse of a controlled substance has satisfied

the requirements of this section and may participate in an employment and training program subject to this section.

- (4) Testing for use of a controlled substance required. (a) Individuals required to undergo testing; exception. 1. Except as provided in subd. 2., an administering agency shall require an able-bodied adult whose answers on the controlled substance abuse screening questionnaire submitted under sub. (3) indicate possible use of a controlled substance without a prescription to undergo a test for the use of a controlled substance.
- 2. An administering agency may not require an able-bodied adult whose answers on the controlled substance abuse screening questionnaire submitted under sub. (3) indicate possible use of a controlled substance and who also indicates readiness to enter treatment for controlled substance abuse to undergo a test for the use of a controlled substance.
- (b) Nature of testing required. A test for use of a controlled substance under this subsection consists of laboratory analysis of a specimen collected from an able-bodied adult described in par. (a) in a manner specified by the department that is consistent with guidelines from the federal department of health and human services by a qualified drug testing vendor or a provider approved by the department. The qualified drug testing vendor or other provider shall analyze the specimen for the presence of controlled substances specified by the department.
- (c) Contracts for testing services. 1. The administering agency, subject to the department's approval, may contract with a trauma-informed qualified drug testing vendor to collect a specimen, carry out laboratory analysis of the specimen, store the specimen for confirmatory testing if required, complete confirmatory testing, provide

review by a medical review officer, and document and report test results to the administering agency.

- 2. The department may require administering agencies to use a specific drug testing service procured through state contracting if the department determines that volume discounts or other preferential pricing terms may be achieved through a statewide contract.
- (d) Effects of refusal to submit to drug test. 1. An able-bodied adult who is required to undergo a test for the use of a controlled substance under par. (a) but who refuses to submit to a drug test by doing any of the following is ineligible to participate in the employment and training program until the individual agrees to be tested for use of a controlled substance and test results have been reported:
 - a. Failing or refusing to appear for a scheduled drug test without good cause.
- b. Failing or refusing to complete a form or release of information required for testing, including any form or release required by the qualified drug testing vendor to permit the vendor to report test results to the administering agency or department.
 - c. Failing or refusing to provide a valid specimen for testing.
 - d. Failing or refusing to provide verification of identity to the testing vendor.
- 2. The administering agency may direct an able-bodied adult who initially refused to submit to a drug test under subd. 1. and subsequently agrees to submit to a test to undergo drug testing on a random basis at any time within 10 business days after the able-bodied adult agrees to submit to a test.
- (e) Confirmation test required. If an able-bodied adult tests positive for the use of a controlled substance, the qualified drug testing vendor shall perform a confirmation test using the same specimen obtained for the initial drug test. The

vendor's medical review officer who is responsible for determining the presence of a controlled substance under par. (b) shall interpret all drug test results that are not negative.

- (f) Accepting test results from other programs. For purposes of this section, an administering agency may use results of a drug test performed by the administering agency for the purpose of eligibility for another state program, including a work experience program under s. 49.162, 49.36, or 108.133, performed at the request of the department of corrections, or performed by other drug testing providers as approved by the department to determine whether to refer an able-bodied adult to treatment if all of the following apply:
 - 1. The test results are provided directly to the administering agency.
- 2. The test results include tests for all controlled substances required by the department to be tested under this section.
- 3. The test occurred within 90 days before the results are provided to the administering agency.
- (g) Effect of a negative test. An able-bodied adult who undergoes a test for use of a controlled substance under this subsection and tests negative for use of a controlled substance or who tests positive for use of a controlled substance but provides to the administering agency a prescription for each controlled substance for which the adult tests positive is not prohibited from participating in an employment and training program.
- (h) Effect of a positive test. An able-bodied adult who undergoes a test for use of a controlled substance under this subsection, whose test results are positive, and who does not provide evidence of a prescription for the controlled substance, as determined by the qualified drug testing vendor's medical review officer, is required

to participate in treatment under sub. (5) to participate in an employment and training program.

- (5) Participation in treatment required. (a) Individuals required to participate in treatment. An able-bodied adult who is described under sub. (4) (a) or (h) is required to participate in trauma-informed treatment to be eligible to participate in an employment and training program.
- (b) Referral for treatment; monitoring. The applicable administering agency shall provide to every able-bodied adult who is required to participate in treatment under par. (a) information about treatment programs and county-specific assessment and enrollment activities required for entry into treatment. The applicable administering agency shall monitor the able-bodied adult's progress in entering and completing treatment and the results of random testing for the use of a controlled substance carried out during and at the conclusion of treatment.
- (c) Evaluation and assessment. A treatment provider shall conduct a trauma-informed substance abuse evaluation and assessment of each able-bodied adult and take any of the following actions, as appropriate, based on the evaluation and assessment:
- 1. If the treatment provider determines the able-bodied adult does not need treatment, notify the administering agency that the able-bodied adult does not need treatment.
- 2. If the treatment provider determines the able-bodied adult is in need of treatment, refer the individual to an appropriate treatment program to begin treatment and notify the administering agency of the referral and the expected start date and duration of treatment.

- 3. If a treatment provider determines the able-bodied adult is in need of treatment but is unable to refer the adult because there is a waiting list for enrollment, enter the able-bodied adult on the waiting list and notify the administering agency of the date the adult is expected to be enrolled.
- (d) Eligibility when treatment not needed or on waiting list. 1. An able-bodied adult described in par. (c) 1. is determined to have satisfied the requirements of this section and is eligible under this section to participate in an employment and training program.
- 2. An able-bodied adult who is on a waiting list for enrollment in an appropriate treatment program under par. (c) 3. shall continue to take all necessary steps to continue seeking enrollment in the appropriate treatment program. The able-bodied adult is eligible under this section to participate in an employment and training program while on the waiting list if the adult is not eligible for immediate enrollment in another appropriate treatment program.
- (e) Satisfying treatment requirement through another program. An administering agency shall accept as satisfying the requirements of this subsection participation in any treatment program. The able-bodied adult satisfying the requirements of this subsection by participating in another treatment program shall execute a release of information to allow the administering agency to obtain verification of successful participation in that treatment program.
- (f) Effects of refusal to submit to treatment. (1. An able-bodied adult who is required to participate in treatment under par. (a) but who refuses to participate in treatment by doing any of the following is ineligible to participate in the employment and training program until the individual agrees to participate in treatment while still eligible for the food stamp program:

1	a Failing or refusing to complete a form or release required for treatment
2	program administration, including a form or release required by the treatment
3	provider in order to share information with the administering agency about the
4	able-bodied adult's participation in treatment.
5	b Failing or refusing to participate in a controlled substance test required by
6	the treatment provider or the administering agency during the course of required
7	treatment, including any random controlled substance testing directed by the
8	treatment provider or administering agency.
9	c. Failing or refusing to meet attendance or participation requirements
10	established by the treatment provider.
11	d Failing or refusing to complete a substance abuse assessment.
12	$(g) \ \textit{Completion of required treatment}. \ \textbf{An able-bodied adult required under par}.$
13	(a) to participate in treatment is considered to have successfully completed
14	treatment if all applicable components identified under par. (c) are satisfied.
15	(h) Work requirements while in treatment. An able-bodied adult who is
16	participating in an employment and training program is exempt from complying
17	with requirements to work a specified number of hours under s. $49.79(9)\mathrm{or}(10)$ while
18	participating in treatment under this subsection.
19	(6) EFFECT OF COMPLETION, WITHDRAWAL, OR TERMINATION FROM EMPLOYMENT AND
20	TRAINING PROGRAM. An able-bodied adult who satisfies any of the following is no
21	longer subject to s. 49.79 (9) (d) or this section:
22	(a) The able-bodied adult has completed or voluntarily withdrawn from
23	participation in an employment and training program.
24	(b) The able-bodied adult is terminated from an employment and training

program for reasons unrelated to this section.

1 (c) The able-bodied adult is no longer subject to the requirements of s. 49.79 (10).

- (7) Confidentiality of records. Completed screening questionnaires, prescriptions, testing results, and treatment records relating to this section may not be disclosed except for purposes connected with the administration of an employment and training program or except when disclosure is otherwise authorized by law or by written consent from the individual who is the subject of the record. The department may establish administrative, physical, and technical safeguard procedures administering agencies must follow to assure compliance with state and federal laws related to public assistance program records, drug testing and treatment records, and medical records.
- (8) Appeals. An adverse decision under this section may be appealed under 7 CFR 273.15 and procedures established in rules promulgated by the division of hearings and appeals.
- (9) Payment of costs for screening, testing, and treatment. (a) The department shall pay for all costs related to screening able-bodied adults under sub. (3), including the costs of producing, administering, and reviewing screening questionnaires.
- (b) The department shall pay for all costs related to testing able-bodied adults under sub. (4), including any costs related to contracting with qualified drug testing vendors under sub. (4) (c).
- (c) The department shall pay costs for treatment under sub. (5) that are not covered by the Medical Assistance program under subch. IV of ch. 49 or other private insurance. Payments by the department under this paragraph shall be at rates no

1	higher than the rates paid for comparable services under the Medical Assistance
2	program.
3	END INSERT 16-5
4	INSERT 29-3
5	Section 7. 601.83 (1) (a) of the statutes, as created by 2017 Wisconsin Act 138,
6	is amended to read:
7	601.83 (1) (a) Subject to par. (b), the The commissioner shall administer a
8	state-based reinsurance program known as the healthcare stability plan in
9	accordance with the specific terms and conditions approved by the federal
10	department of health and human services dated July 29, 2018. Before December 31,
11	2023, the commissioner may not request from the federal department of health and
12	human services a modification, suspension, withdrawal, or termination of the waiver
13	under 42 USC 18052 under which the healthcare stability plan under this
14	subchapter operates unless legislation has been enacted specifically directing the
15	modification, suspension, withdrawal, or termination. Before December 31, 2023,
16	the commissioner may request renewal, without substantive change, of the waiver
17	under 42 USC 18052 under which the health care stability plan operates in
18	accordance with s. 20.940 (4) unless legislation has been enacted that is contrary to
19	such a renewal request. The commissioner shall comply with applicable timing in
20	and requirements of s. 20.940.
21	Section 8. $601.83(1)$ (b) of the statutes, as created by 2017 Wisconsin Act 138 ,
22	is repealed.
23	Section 9. 601.83 (1) (g) of the statutes, as created by 2017 Wisconsin Act 138,

is amended to read:

 $\mathbf{2}$

601.83 (1) (g) The commissioner may promulgate any rules necessary to implement the healthcare stability plan under this section, except that any rules promulgated under this paragraph shall seek to maximize federal funding for the healthcare stability plan and shall comply with this section and with the approval by the federal department of health and human services dated July 29, 2018. The commissioner may promulgate rules necessary to implement this section as emergency rules under s. 227.24. Notwithstanding s. 227.24 (1) (a) and (3), the commissioner is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this paragraph. An emergency rule promulgated by the commissioner under this paragraph before January 1, 2019, remains in effect until it is superseded by a subsequent permanent rule.

Section 10. 601.83(1)(h) of the statutes, as created by 2017 Wisconsin Act 138, is amended to read:

601.83 (1) (h) In 2019 and in each subsequent year, the commissioner may expend no more than \$200,000,000 from all revenue sources for the healthcare stability plan under this section, unless the joint committee on finance under s. 13.10 has increased this amount upon request by the commissioner. The commissioner shall ensure that sufficient funds are available for the healthcare stability plan under this section to operate as described in the approval of the federal department of health and human services dated July 29, 2018.

Section 11. 601.83 (1) (i) of the statutes is created to read:

601.83 (1) (i) The commissioner shall complete and submit any reports, provide any information, and participate in any oversight activities required by the federal

1	department of health and human services to implement and maintain the healthcare
2	stability plan under this subchapter.

SECTION 12. 601.85 (4) of the statutes, as created by 2017 Wisconsin Act 138, is repealed.

END INSERT 29-3

INSERT 31-9

- (2) REQUIREMENTS FOR EXISTING CHILDLESS ADULTS MEDICAL ASSISTANCE RECIPIENTS. Notwithstanding the requirement in s. 49.45 (23b) to begin as soon as practicable after October 31, 2018, all of the following apply to the demonstration project under s. 49.45 (23) and (23b):
- (a) The 48-month eligibility period for current recipients of Medical Assistance under s. 49.45 (23) who are not participating in an activity that qualifies as a community engagement activity begins no sooner than October 31, 2019, or no sooner than the first of the month when the eligibility of a recipient has been established, if all beneficiaries who will be subject to the community engagement activity requirement have been adequately notified.
- (b) The requirement for current recipients of Medical Assistance under s. 49.45(23) to complete a health risk assessment applies no sooner than October 31, 2019.
- (1) Wisconsin Healthcare Stability Plan 2019 Payment Parameters. Notwithstanding 2017 Wisconsin Act 138, Section 11 (1), for the 2019 benefit year, the commissioner of insurance shall set as payment parameters for the healthcare stability plan under subch. VII of ch. 601 an attachment point of \$50,000, a coinsurance rate of 50 percent, and a reinsurance cap of \$250,000. The commissioner of insurance may not adjust the payment parameters for the 2019 benefit year.

1	(2) Drug testing and treatment implementation deadline. The department
2	of health services shall implement the substance abuse screening, testing, and
3	treatment under s. 49.791 by no later than October 1, 2019, and before
4	implementation shall comply with s. 20.940 (3) (c) as if the screening, testing, and
5	treatment under s. 49.791 is a request approved on the effective date of this
6	subsection.
7	END INSERT 31-9
8	INSERT 32-14
9	SECTION 13. Effective dates. This act takes effect on the day after publication,
10	except as follows:
11	(1) Wisconsin healthcare stability plan. The treatment of s. 601.85 (4) takes
12	effect on December 31, 2018.
13	END INSERT 32-14